Income Structures and Trends of People Experiencing Homelessness in Canada

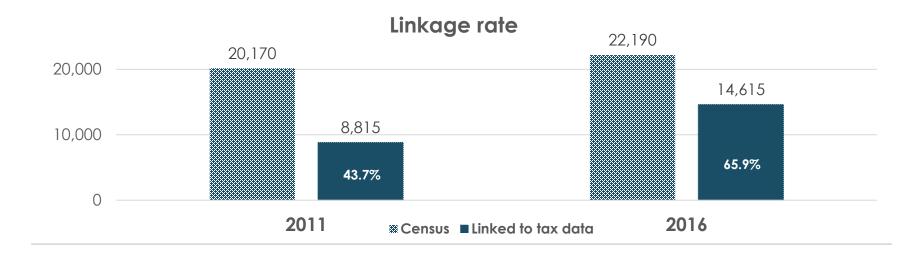
Nan Zhou & Ian Cooper May 18, 2023

Data – New linked datasets

- The Census of Population-Homelessness tax linked data
 - The Canadian Census of Population is conducted every five years.
 Residents of shelters, or people experiencing homelessness are enumerated on Census day, usually in May.
 - Census 2011 and 2016
 - Tax records from 2001 to 2018, including T4, T4E, T5007, and T1FF
- □ Canadian Housing Survey (CHS) tax linked data
 - The CHS is conducted every two years. It collects information on housing experiences and housing needs from a sample of households. Includes questions on lifetime homeless experiences.
 - CHS 2018
 - Tax records from 2008 to 2017, including T4 and T1FF

Data – Linked census dataset

- In the Census, homelessness is identified as being enumerated in three types of shelters
 - Shelters for persons lacking a fixed address
 - Shelters for abused women and children
 - Other type of shelters and lodging with assistance
- ☐ Homeless shelter residents in **2011** and **2016** Census linked to tax data



Data – Linked census dataset

Benefits:

- Large sample size
- National coverage
- Longitudinal data of income/employment
- Homelessness status observable in 2011 and 2016

Limitations:

- Short form census contains limited demographic information (e.g. age, sex, and marital status)
- Homelessness status only observable in two years
- Employment information can only be inferred from T4/T4E –
 "temporary" or informal employment may not be captured

Literature – homelessness, employment and income

- While the majority are unemployed, a large percentage of people experiencing homelessness had jobs, or expressed a desire to work (Debras et al., 2004, Poremski et al., 2015).
- Employment can help people break the cycle of homelessness by providing necessary income, self-esteem, and social inclusion (Ratcliff et al., 1996; Steen et al., 2012; Johnstone et al., 2015).
- Those who are currently or recently employed are more likely to experience a shorter term of homelessness than those who have never worked or have a long history of unemployment prior to becoming homeless for the first time (Yong, 2000; Carol et al., 2005).

Research questions

- □ Is there variation in different types of income structures among people experiencing homelessness?
- Do people experiencing homelessness exhibit heterogeneity in income levels?
- What is the impact of duration of employment on housing outcomes of people experiencing homelessness?

Methodology and key variables

- Descriptive statistics and linear regression models
 - Dependent variable
 - Housing outcome in 2016
 - Housed: people linked to a private dwelling in 2016
 - Unhoused/unknown: people were enumerated in homeless shelters or housing status is unknown in 2016
 - Independent variables
 - Employment
 - People who received employment income (from T4 or T4E)
 - Income structure
 - Employment related income
 - Social assistance income
 - Other income
 - Sex
 - Age
 - Marital status/common law
 - Low-income cutoff
- ☐ The 2008 CPI index is used as the baseline year for adjusting income for inflation

Data – sample used in this analysis

- The Census 2011 Homelessness Cohort
 - People enumerated as homeless in the 2011 Census, and with linked tax records
 - Aged 16-55 in 2008
 - Excluding people living in collective dwellings other than shelters for people experiencing homelessness in 2016
- Sample size
 - The Census 2011 cohort includes 6,200 people
- Analysis timeframe:
 - Ten year period, from 2008-2017

Descriptive – Demographics

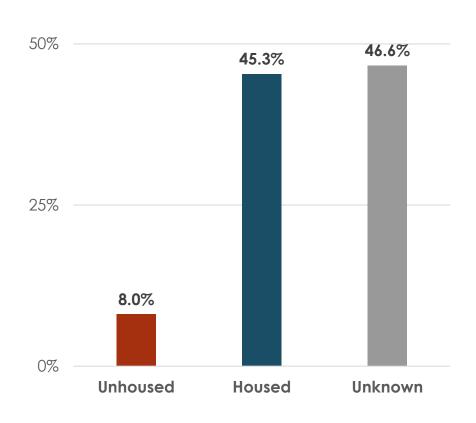


Compared to the general Census population, the 2011 cohort is:

- More likely to be male
 - 65% male vs. 50% male
- Similar in age
 - 39 vs. 40
- Predominantly single
 - 93% single vs. 54% single

Descriptive – Housing outcomes

Housing Outcomes in 2016



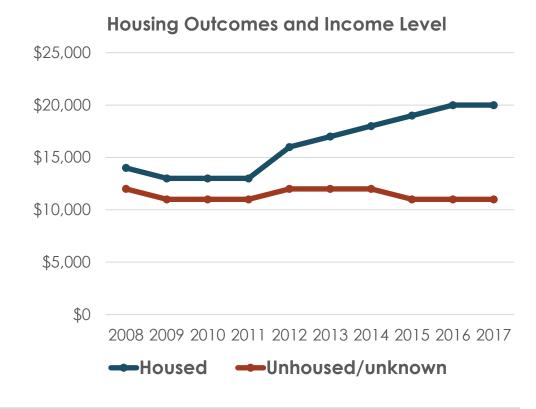
2016 housing outcomes for the 2011 cohort:

- 8% in shelters
- 45% in private dwellings

Descriptive – Income level and housing outcome

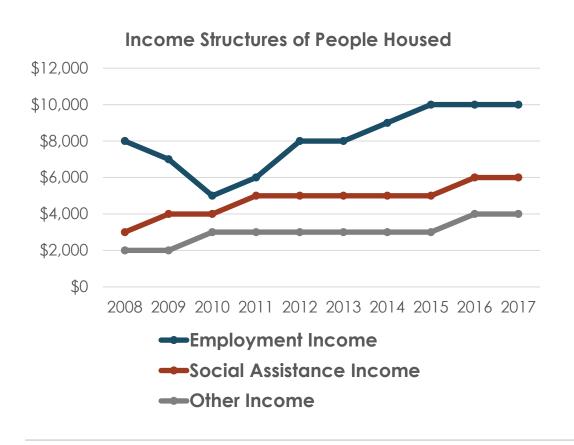
While similar in 2011, annual total income of those housed in 2016 increased steadily beginning in 2012

- People who were housed in 2016 saw their income increase steadily starting in 2012.
- The income of those who were unhoused/unknown in 2016 remained relatively stable and comparatively lower.



Descriptive - Income level and income structure

Employment is the primary driver of increases in total income among people housed in 2016

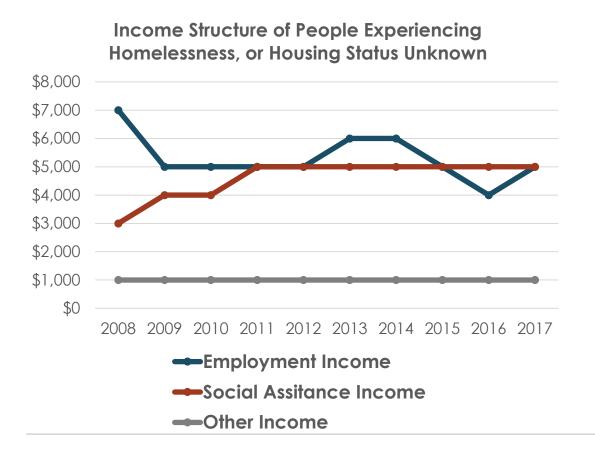


Among those who were housed in 2016:

- Employment income fell from 2008 to 2010, before increasing in 2011.
- Income from social assistance and other sources went up steadily but remained fairly stable.

Descriptive – Income level and income structure

In 2016, income level and structure was relatively static for those who were unhoused/unknown



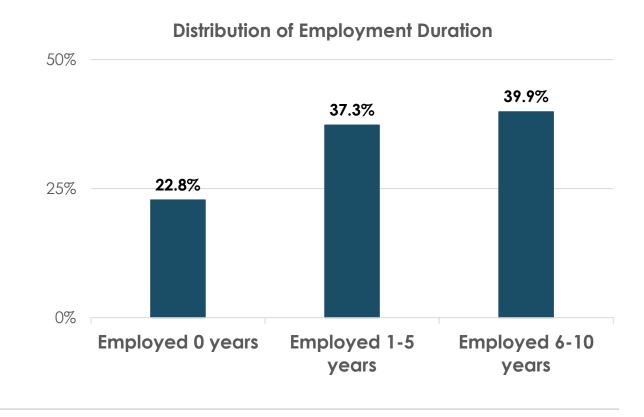
Among those who were unhoused/unknown in 2016:

- Employment income declined overall, beginning in 2009, and again in 2015.
- Income from social assistance and other sources were relatively static.

Descriptive - Employment duration

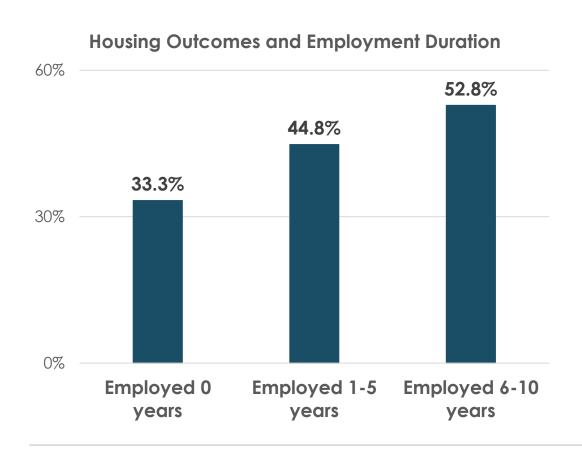
The majority (77%) of the 2011 cohort were employed at some point during the ten-year period

- About 40% of the 2011 cohort worked for 6-10 years.
- About 23%
 never worked
 during the ten year period.



Descriptive - Housing outcomes and employment duration

Housing outcomes improved as the duration of employment increased

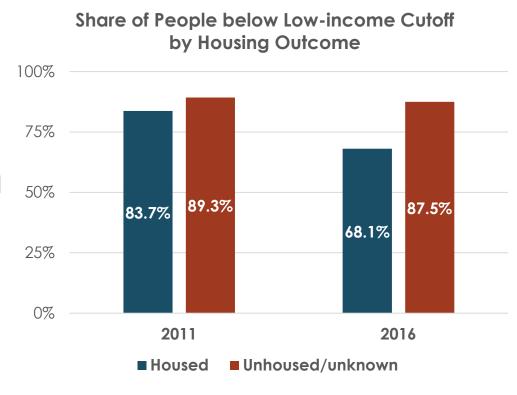


- About 33% of those who never worked during the ten-year study period were housed in 2016.
- About 53% of those employed 6-10 years were housed in 2016.

Descriptive – Low-income cutoff and housing outcomes

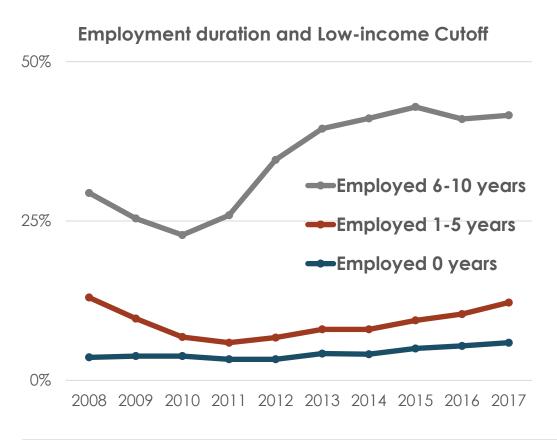
Those who were housed in 2016 were less likely to be below the low-income cutoff

- The share of those below the low-income cutoff in 2011 was similar for those who would be housed in 2016 and those who would be unhoused/unknown.
- The difference between the two groups earning less than the low-income cutoff widened in 2016.



Descriptive - Low-income cutoff and employment duration

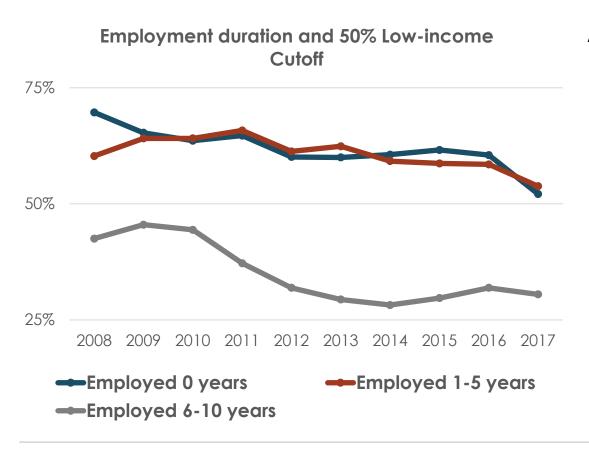
As employment duration increases, more people earn income above the low-income cutoff



- Those who worked 6-10 years increased from 23% to over 40% above the low-income cutoff.
- About 4% of those who never worked were above the low-income cutoff.

Descriptive - Low-income cutoff and employment duration

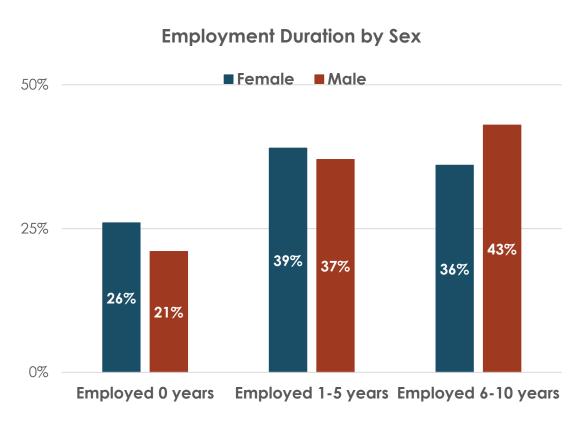
Those who worked 6-10 years were less likely to be below 50% of the low-income cutoff



- About 30% of those who worked 6-10 years earned less than 50% of the low-income cutoff in 2017.
- Over 50% of those who did not work, or worked
 1-5 years, earned less than 50% of the lowincome cutoff.

Descriptive - Employment duration and sex

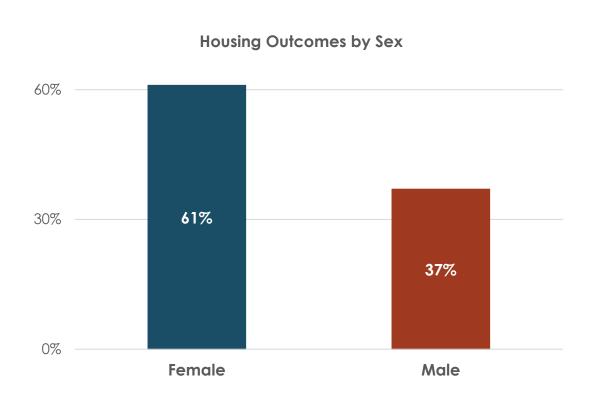
Females were less likely to be employed, and less likely to work 6-10 years than males



- About 36% of females worked 6-10 years, while 43% of males worked 6-10 years.
- About 26% of females and 21% of males never worked.

Descriptive - Housing outcomes and sex

Females were more likely than males to be housed in 2016



- About 61% of females were housed in 2016.
- About 37% of males were housed in 2016.

Logistic regression model output (key variables)

Those who were employed at some point had higher odds of being housed in 2016

Housing Outcome			
=1 if housed in 2016 =0 if homeless in 2016		Odds Ratio	Std. Err.
-0	ii nomeless iii 2016		
Employment Duration	Never employed (Reference)		
	Employed 1-5 years	1.632***	0.124
	Employed 6-10 years	1.676***	0.136
Sex	Female (Reference)		
	Male	0.421***	0.025
Age_2008	16-29 (Reference)		
	30-40	0.913***	0.067
	41-55	0.799***	0.054
Low-income cutoff, 2015	Greater than the low-income cutoff (reference)		
	Below the low-income cutoff but greater than 50% of the low-income cutoff	0.747***	0.060
	Below the 50% of the low-income cutoff	0.309***	0.024

^{***} Significant at 1% level

Logistic regression model output (key variables)

Those who had employment income had higher odds of being housed in 2016

		Model 1		Model 2	
Housing Outcome =1 if housed in 2016 =0 if homeless in 2016		Odds Ratio	Std. Err.	Odds Ratio	Std. Err.
Employment Duration	Never employed (Reference)				
	Employed 1-5 years	1.678***	0.132	1.589***	0.126
	Employed 6-10 years	1.856***	0.182	1.539***	0.142
Sex	Female (Reference)				
	Male	0.379***	0.028	0.399***	0.024
	16-29 (Reference)				
	30-40	0.880***	0.065	0.897***	0.066
	41-55	0.799***	0.055	0.813***	0.056
Employment income to total income ratio, 2015		1.190***	0.114	-	-
Social assistance income to total income ratio, 2015		-	-	0.611***	0.051

^{***} Significant at 1% level

Conclusion and discussion

- There is variation in the income structures of those experiencing homelessness.
 - For most, employment income decreased leading up to 2011.
 - For those who became housed in 2016, all income types increased, especially employment income.
 - For those unhoused/unknown in 2016, all income types were relatively static, with social assistance becoming more prominent.
- ☐ There is **heterogeneity in the income levels** of those experiencing homelessness.
 - The average total income of people who had at least some employment is higher than those who were never employed.
- Duration of employment increases housing outcomes for those experiencing homelessness.
 - Those that had at least some experience of **employment** in the tenyear period had higher odds ratio of being housed in 2016.

Next steps

- Extend analysis to the Census 2016 cohort.
- Examine the viability of including the Census 2021 cohort in the Census-homeless dataset.
- Analyze income trends of those with a lifetime of homelessness from the linked Canadian Housing Survey – Tax file dataset, and make comparisons to the Census-Homelessness sample.

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